

1

 $\mathbf{2}$ 

3

4

5

6

7

8

9

10

11

# State of Misconsin 2003 - 2004 LEGISLATURE

LRB-1624/Jy Z RCT/RJM:kmg:rs

World wel, 9/24, if pass, ble

/m/

# **2003 BILL**



regenerate

AN ACT to amend 7.33 (1) (c), 13.172 (1), 13.62 (2), 13.94 (4) (a) 1., 13.95 (intro.), 16.002 (2), 16.004 (4), 16.004 (5), 16.01 (1), 16.045 (1) (a), 16.41 (4), 16.417 (1) (b), 16.52 (7), 16.528 (1) (a), 16.53 (2), 16.54 (9) (a) 1., 16.70 (2), 16.838 (1) (b), 16.85 (2), 16.865 (8), 23.175 (1) (b), 100.45 (1) (dm), 101.177 (1) (d), 106.16 (2), 106.16 (3), 230.03 (3), 234.66 (2), 234.90 (4), 234.907 (3), 234.91 (5) (a), 281.75 (4) (b) 3., 285.59 (1) (b), 560.032 (1) and 706.11 (1) (c) 2.; and to create 19.42 (10) (q), 40.02 (54) (j), 71.05 (1) (c) 7., 71.26 (1m) (h), 71.45 (1t) (h), chapter 238 and 600.01 (1) (b) 7m. of the statutes; relating to: creating the Wisconsin Rural Finance Authority, authorizing the Wisconsin Rural Finance Authority to operate certain agricultural programs, and eliminating the authority of the Wisconsin Housing and Economic Development Authority to guarantee certain

1

2

loans made for agricultural purposes and to operate a loan program for beginning farmers.

## Analysis by the Legislative Reference Bureau

#### Wisconsin Rural Finance Authority

This bill creates the Wisconsin Rural Finance Authority (WRFA) and authorizes WRFA to operate certain programs related to agriculture. An authority is a public body created by state law that is not a state agency. The bill does not provide any funding for WRFA.

Under this bill, the board of directors of WRFA consists of 11 members. Eight members of the board are appointed by the governor with the advice and consent of the senate for four—year terms. Three of those members must be agricultural producers, three must be commercial lenders, and two must be individuals who are not agricultural producers or commercial lenders. The other board members are the secretary of commerce, the secretary of agriculture, trade and consumer protection, and the executive director of the Wisconsin Housing and Economic Development Authority (WHEDA), or their designees. The executive director of WRFA is appointed by the secretary of agriculture, trade and consumer protection.

The bill authorizes WRFA to issue bonds to carry out its functions. WRFA's bonds are not state debt. The bill authorizes WRFA to have no more than \$26,000,000 in outstanding bonds at any one time, excluding bonds for the Beginning Farmer Program (described below). The bill creates an individual and corporate income tax exemption for interest on bonds issued by WRFA.

Because WRFA is not a state agency, numerous laws that apply to state agencies do not apply to WRFA. However, WRFA is treated like a state agency in the following respects, among others: 1) it is subject to the open records and open meetings laws; 2) it is subject to auditing by the Legislative Audit Bureau; 3) it is treated like a state agency for purposes of the law regulating lobbying; 4) the Code of Ethics for Public Officials and Employees covers WRFA; and 5) employees of WRFA are considered state employees for the purposes of state retirement benefits and health insurance coverage.

and health insurance coverage. WRFA is subject to the open records law, except that

Agricultural loan programs person financial information provided by a person

The bill authorizes WRFA to operate four agricultural loan programs. Under

The bill authorizes WRFA to operate four agricultural loan programs. Under these programs, WRFA participates in loans made by private lenders to eligible borrowers. An eligible borrower is a natural person who resides in this state or a family farm corporation or a partnership that operates in this state with a net worth below amounts specified in the bill. The limits on net worth may be adjusted based on inflation. WRFA may establish additional requirements for eligible borrowers. The interest rate that WRFA charges for its portion of a loan must be less than the interest rate charged by the private lender. WRFA must ensure that its interest in the security for a loan has a higher priority than the private lender's interest.

One type of agricultural loan in which WRFA may participate is a loan for the purchase of farm property in this state. The seller of the property must partially

seeking Financial assistance from WRFA is confidential.

\*

\*

patroiship or



finance the purchase by lending the eligible borrower the amount by which the purchase price exceeds the principal of the farm purchase loan plus any downpayment. WRFA may not finance more than 45% or \$125,000, subject to adjustment for inflation, of the principal of a farm purchase assistance loan.

Another type of agricultural loan in which WRFA may participate is a loan to an eligible borrower for agricultural improvements, including the purchase and construction or installation of improvements to land or buildings and including facilities for generating energy from wind or animal waste. The collateral for a loan must include a first mortgage on farm real estate. WRFA may not finance more than 45% or \$125,000, subject to adjustment for inflation, of the principal of an agricultural improvement loan.

The bill also authorizes WRFA to participate in a loan to an eligible borrower for the purchase of stock or other interest in a cooperative that owns and operates, or proposes to build or purchase and operate, a facility for processing an agricultural commodity or a byproduct of an agricultural commodity. The eligible borrower must produce the commodity that will be processed or the byproduct of which will be processed at the facility. WRFA may not finance more than 45% or \$24,000, subject to adjustment for inflation, of the principal of an agricultural cooperative stock loan.

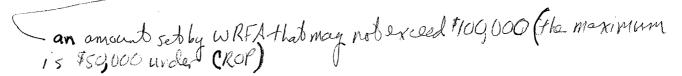
The final type of loan in which the bill authorizes WRFA to participate is a loan to an eligible borrower that raises livestock for improvements to land or buildings or other permanent structures that are useful for the purpose of raising livestock. The collateral for a loan must include a first mortgage on farm real estate. WRFA may not finance more than 45% or \$250,000, subject to adjustment for inflation, of the principal of a livestock operation modernization loan.

# Loan guarantee programs and program for beginning farmers

Current law authorizes the Wisconsin Housing and Economic Development Authority (WHEDA) to operate three agricultural loan guarantee programs and a Beginning Farmer Program. Under the loan guarantee programs, WHEDA guarantees repayment of a percentage of the outstanding principal amounts of loans made by private lenders to qualified borrowers. This bill eliminates the authority of WHEDA to make new loan guarantees under these programs and to issue bonds for the Beginning Farmer Program beginning one year after this bill is enacted. The bill gives authority to WRFA to operate similar programs.

The bill authorizes WRFA to operate an Agricultural Production Loan Guarantee Program, which is similar to the program currently operated by WHEDA that is commonly known as the Credit Relief Outreach Program (CROP). This program provides guarantees to lenders for loans to farmers to finance the purchase of seed, feed, tillage services, or other services or consumable goods necessary to produce an agricultural commodity. Generally, to be eligible for a loan guarantee, a farmer must not meet the lender's minimum standards of creditworthiness to receive the loan without the guarantee and the farmer's debts must total at least 40% of the amount of the farmer's assets. The total outstanding amount of all loans to a borrower that are guaranteed under the program may not exceed \$50,000. The term of a loan may not extend after March 31 of the calendar year following the calendar year in which the loan was made.





The bill authorizes WRFA to operate a Farm Assets Reinvestment Management Loan Guarantee Program. This program provides guarantees to lenders for loans to farmers to finance the acquisition of agricultural assets or the improvement of facilities or land. To be eligible for a loan guarantee, the amount of the farmer's debts may not exceed 85% of the farmer's assets. The total outstanding amount of all loans to a borrower that are guaranteed under the program may not exceed \$300,000, or \$150,000 if any of the loans is affected by any other state or federal credit assistance program. The term of a loan guarantee may not exceed five years, except that the term of a loan guarantee for the acquisition of land or facilities may not exceed ten years.

The bill also authorizes WRFA to operate an Agricultural Development Loan Guarantee Program. This program provides guarantees to lenders for loans for working capital, physical plant, or machinery and equipment used to process or market a product from a raw agricultural commodity produced in this state. The loan must result in new or more viable methods for processing or marketing the product from a raw agricultural commodity. To be eligible for a loan guarantee, a borrower must not meet the lender's minimum standards of creditworthiness to receive the loan without the guarantee and the borrower's principal place of operations must be in a city, village, or town with a population of less than 50,000. The total outstanding amount of all loans to a borrower that are guaranteed under the program may not exceed \$750,000. The term of a loan guarantee may not exceed 15 years unless the loan is extended by WRFA.

The bill provides for a Wisconsin agricultural reserve fund which would consist of funds to guarantee loans, but the bill does not provide funding for the reserve fund. The bill authorizes WRFA to guarantee loans up to a total principal amount of \$25,000,000, but this amount may be increased or decreased by the Joint Committee on Finance. The bill requires WRFA to ensure that the cash balance in the reserve fund is sufficient to maintain a ratio of \$1 of reserve funding to \$4.50 of total outstanding principal of loans guaranteed.

The bill authorizes WRFA to administer a program to assist beginning farmers to purchase agricultural land. The program provides below—market interest rate financing to new farmers through the use of a federal tax exemption provided to lenders. The bill authorizes WRFA to issue up to \$17,500,000 in bonds for this program. Beginning farmer bonds are limited obligations of WRFA, payable solely out of the revenue derived from loan agreements. The lender assumes all risk of default on a loan under this program.

## Additional powers

The bill authorizes WRFA, with the approval of the Department of Commerce, to implement the following programs for the purpose of promoting the development of agricultural business:

- 1. A revolving loan fund program for loans to finance agricultural businesses.
- 2. An equity financing program under which WRFA acts as an intermediary to facilitate investments in agricultural businesses.

1

 $\mathbf{2}$ 

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

3. A conservation trading program under which WRFA acts as an intermediary in the aggregation and trading of environmental credits related to agricultural production.

This bill will be referred to the Joint Survey Committee on Tax Exemptions for a detailed analysis, which will be printed as an appendix to this bill.

For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

# The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION 1.** 7.33 (1) (c) of the statutes is amended to read:

7.33 (1) (c) "State agency" has the meaning given under s. 20.001 (1) and includes an authority created under ch. 231, 232, 233, 234, or 237, or 238.

**Section 2.** 13.172 (1) of the statutes is amended to read:

13.172 (1) In this section, "agency" means an office, department, agency, institution of higher education, association, society or other body in state government created or authorized to be created by the constitution or any law, which is entitled to expend moneys appropriated by law, including the legislature and the courts, and any authority created in ch. 231, 233 or, 234, or 238.

**SECTION 3.** 13.62 (2) of the statutes is amended to read:

13.62 (2) "Agency" means any board, commission, department, office, society, institution of higher education, council or committee in the state government, or any authority created in ch. 231, 232, 233, 234, or 237, or 238, except that the term does not include a council or committee of the legislature.

SECTION 4. 13.94 (4) (a) 1. of the statutes is amended to read:

13.94 (4) (a) 1. Every state department, board, examining board, affiliated credentialing board, commission, independent agency, council or office in the executive branch of state government; all bodies created by the legislature in the

legislative or judicial branch of state government; any public body corporate and politic created by the legislature including specifically the Fox River Navigational System Authority and the Wisconsin Rural Finance Authority, a professional baseball park district, a local professional football stadium district, a local cultural arts district and a family care district under s. 46.2895; every Wisconsin works agency under subch. III of ch. 49; every provider of medical assistance under subch. IV of ch. 49; technical college district boards; development zones designated under s. 560.71; every county department under s. 51.42 or 51.437; every nonprofit corporation or cooperative to which moneys are specifically appropriated by state law; and every corporation, institution, association or other organization which receives more than 50% of its annual budget from appropriations made by state law, including subgrantee or subcontractor recipients of such funds.

SECTION 5. 13.95 (intro.) of the statutes is amended to read:

13.95 Legislative fiscal bureau. (intro.) There is created a bureau to be known as the "Legislative Fiscal Bureau" headed by a director. The fiscal bureau shall be strictly nonpartisan and shall at all times observe the confidential nature of the research requests received by it; however, with the prior approval of the requester in each instance, the bureau may duplicate the results of its research for distribution. Subject to s. 230.35 (4) (a) and (f), the director or the director's designated employees shall at all times, with or without notice, have access to all state agencies, the University of Wisconsin Hospitals and Clinics Authority, the Wisconsin Rural Finance Authority, and the Fox River Navigational System Authority and to any books, records or other documents maintained by such agencies or authorities and relating to their expenditures, revenues, operations and structure.

Section 6.	16.002 (2) of the statutes	is	amended to read:
------------	----------------------------	----	------------------

16.002 (2) "Departments" means constitutional offices, departments and independent agencies and includes all societies, associations and other agencies of state government for which appropriations are made by law, but not including authorities created in chs. 231, 232, 233, 234, 235, and 237, and 238.

## **SECTION 7.** 16.004 (4) of the statutes is amended to read:

16.004 (4) FREEDOM OF ACCESS. The secretary and such employees of the department as the secretary designates may enter into the offices of state agencies and authorities created under chs. 231, 233, 234, and 237, and 238, and may examine their books and accounts and any other matter which in the secretary's judgment should be examined and may interrogate the agency's employees publicly or privately relative thereto.

#### **SECTION 8.** 16.004 (5) of the statutes is amended to read:

16.004 (5) AGENCIES AND EMPLOYEES TO COOPERATE. All state agencies and authorities created under chs. 231, 233, 234, and 237, and 238, and their officers and employees, shall cooperate with the secretary and shall comply with every request of the secretary relating to his or her functions.

## **SECTION 9.** 16.01 (1) of the statutes is amended to read:

16.01 (1) In this section, "agency" means any office, department, agency, institution of higher education, association, society or other body in state government created or authorized to be created by the constitution or any law which is entitled to expend moneys appropriated by law, including the legislature and the courts, and any authority created under ch. 231, 233 or, 234, or 238.

**SECTION 10.** 16.045 (1) (a) of the statutes is amended to read:

1

2

3

4

5

6

7

13

14

15

16

17

18

19

20

21

22

23

24

16.045 (1) (a) "Agency" means an office, department, independent agency, institution of higher education, association, society or other body in state government created or authorized to be created by the constitution or any law, which is entitled to expend moneys appropriated by law, including the legislature and the courts, but not including an authority created in ch. 231, 232, 233, 234, 235, or 237, or 238.

**SECTION 11.** 16.41 (4) of the statutes is amended to read:

- 8 16.41 (4) In this section, "authority" means a body created under ch. 231, 233, 9 234, or 237, or 238.
- 10 Section 12. 16.417 (1) (b) of the statutes is amended to read:
- 11 16.417 (1) (b) "Authority" means a body created under ch. 231, 232, 233, 234, 235 or, 237, or 238.
  - **Section 13.** 16.52 (7) of the statutes is amended to read:

16.52 (7) Petty Cash account. With the approval of the secretary, each agency which is authorized to maintain a contingent fund under s. 20.920 may establish a petty cash account from its contingent fund. The procedure for operation and maintenance of petty cash accounts and the character of expenditures therefrom shall be prescribed by the secretary. In this subsection, "agency" means an office, department, independent agency, institution of higher education, association, society or other body in state government created or authorized to be created by the constitution or any law, which is entitled to expend moneys appropriated by law, including the legislature and the courts, but not including an authority created in ch. 231, 233, 234, or 237, or 238.

SECTION 14. 16.528 (1) (a) of the statutes is amended to read:

16.528 (1) (a) "Agency" means an office, department, independent agency, institution of higher education, association, society or other body in state government created or authorized to be created by the constitution or any law, which is entitled to expend moneys appropriated by law, including the legislature and the courts, but not including an authority created in ch. 231, 233, 234, or 237, or 238.

**Section 15.** 16.53 (2) of the statutes is amended to read:

16.53 (2) IMPROPER INVOICES. If an agency receives an improperly completed invoice, the agency shall notify the sender of the invoice within 10 working days after it receives the invoice of the reason it is improperly completed. In this subsection, "agency" means an office, department, independent agency, institution of higher education, association, society or other body in state government created or authorized to be created by the constitution or any law, which is entitled to expend moneys appropriated by law, including the legislature and the courts, but not including an authority created in ch. 231, 233, 234, er 237, or 238.

SECTION 16. 16.54 (9) (a) 1. of the statutes is amended to read:

16.54 (9) (a) 1. "Agency" means an office, department, independent agency, institution of higher education, association, society or other body in state government created or authorized to be created by the constitution or any law, which is entitled to expend moneys appropriated by law, including the legislature and the courts, but not including an authority created in ch. 231, 233, 234, er 237, or 238.

**SECTION 17.** 16.70 (2) of the statutes is amended to read:

16.70 (2) "Authority" means a body created under ch. 231, 232, 233, 234, 235,

or 237<u>, or 238</u>.

SECTION 18. 16.838 (1) (b) of the statutes is amended to read:

16.838 (1) (b) "Authority" means a body created under ch. 231, 232, 233, 234, 235, or 237, or 238.

**SECTION 19.** 16.85 (2) of the statutes is amended to read:

16.85 (2) To furnish engineering, architectural, project management and other building construction services whenever requisitions therefor are presented to the department by any agency. The department may deposit moneys received from the provision of these services in the account under s. 20.505 (1) (kc) or in the general fund as general purpose revenue — earned. In this subsection, "agency" means an office, department, independent agency, institution of higher education, association, society or other body in state government created or authorized to be created by the constitution or any law, which is entitled to expend moneys appropriated by law, including the legislature and the courts, but not including an authority created in ch. 231, 233, 234, er 237, or 238.

**SECTION 20.** 16.865 (8) of the statutes is amended to read:

16.865 (8) Annually in each fiscal year, allocate as a charge to each agency a proportionate share of the estimated costs attributable to programs administered by the agency to be paid from the appropriation under s. 20.505 (2) (k). The department may charge premiums to agencies to finance costs under this subsection and pay the costs from the appropriation on an actual basis. The department shall deposit all collections under this subsection in the appropriation account under s. 20.505 (2) (k). Costs assessed under this subsection may include judgments, investigative and adjustment fees, data processing and staff support costs, program administration costs, litigation costs and the cost of insurance contracts under sub. (5). In this subsection, "agency" means an office, department, independent agency, institution of higher education, association, society or other body in state government created

1	or authorized to be created by the constitution or any law, which is entitled to expend
2	moneys appropriated by law, including the legislature and the courts, but not
3	including an authority created in ch. 231, 232, 233, 234, 235, or 237, or 238.
4	SECTION 21. 19.42 (10) (q) of the statutes is created to read:
5	19.42 (10) (q) The chief executive officer and members of the board of directors
6	of the Wisconsin Rural Finance Authority.
7	SECTION 22. 23.175 (1) (b) of the statutes is amended to read:
8	23.175 (1) (b) "State agency" means any office, department, agency, institution
9	of higher education, association, society or other body in state government created
10	or authorized to be created by the constitution or any law which is entitled to expend
11	moneys appropriated by law, including any authority created under ch. 231, 233,
12	234, or 237, or 238 but not including the legislature or the courts.
13	Section 23. 40.02 (54) (j) of the statutes is created to read:
14	40.02 (54) (j) The Wisconsin Rural Finance Authority.
15	Section 24. 71.05 (1) (c) 7. of the statutes is created to read:
16	71.05 (1) (c) 7. The Wisconsin Rural Finance Authority.
17	SECTION 25. 71.26 (1m) (h) of the statutes is created to read:
18	71.26 (1m) (h) Those issued under s. 238.08.
19	SECTION 26. 71.45 (1t) (h) of the statutes is created to read:
20	71.45 (1t) (h) Those issued under s. 238.08.
21	SECTION 27. 100.45 (1) (dm) of the statutes is amended to read:
22	100.45 (1) (dm) "State agency" means any office, department, agency,
23	institution of higher education, association, society or other body in state
24	government created or authorized to be created by the constitution or any law which
25	is entitled to expend moneys appropriated by law, including the legislature and the

courts, the Wisconsin Housing and Economic Development Authority, the Bradley Center Sports and Entertainment Corporation, the University of Wisconsin Hospitals and Clinics Authority, the Wisconsin Health and Educational Facilities Authority, the Wisconsin Rural Finance Authority, and the Fox River Navigational System Authority.

**SECTION 28.** 101.177 (1) (d) of the statutes is amended to read:

101.177 (1) (d) "State agency" means any office, department, agency, institution of higher education, association, society or other body in state government created or authorized to be created by the constitution or any law which is entitled to expend moneys appropriated by law, including the legislature and the courts, the Wisconsin Housing and Economic Development Authority, the Bradley Center Sports and Entertainment Corporation, the University of Wisconsin Hospitals and Clinics Authority, the Wisconsin Rural Finance Authority, and the Wisconsin Health and Educational Facilities Authority.

**Section 29.** 106.16 (2) of the statutes is amended to read:

106.16 (2) Any company that receives a loan or grant from a state agency or an authority under ch. 231 or, 234, or 238 shall notify the department and the local workforce development board established under 29 USC 2832, of any position in the company that is related to the project for which the grant or loan is received to be filled in this state within one year after receipt of the loan or grant. The company shall provide this notice at least 2 weeks prior to advertising the position.

**SECTION 30.** 106.16 (3) of the statutes is amended to read:

106.16 (3) A state agency or an authority under ch. 231 or, 234, or 238 shall notify the department of commerce if it makes a loan or grant to a company.

**SECTION 31.** 230.03 (3) of the statutes is amended to read:

Section #. (R; 219.09(1)(g)"
219.09(1)(g) The Wiscensin Rural Finance Authority.

230.03 (3) "Agency" means any board, commission, committee, council, or department in state government or a unit thereof created by the constitution or statutes if such board, commission, committee, council, department, unit, or the head thereof, is authorized to appoint subordinate staff by the constitution or statute, except a legislative or judicial board, commission, committee, council, department, or unit thereof or an authority created under chs. 231, 232, 233, 234, 235, or 237, or 238. "Agency" does not mean any local unit of government or body within one or more local units of government that is created by law or by action of one or more local units of government.

**Section 32.** 234.66 (2) of the statutes is amended to read:

234.66 (2) The On or before the effective date of this subsection .... [revisor inserts date], the authority may establish and administer a beginning farmer program to assist beginning farmers to purchase agricultural land, agricultural improvements, and depreciable agricultural property, as defined in 26 USC 144 (a) (11) (B).

**SECTION 33.** 234.90 (4) of the statutes is amended to read:

234.90 (4) GUARANTEE. The On or before the effective date of this subsection .... [revisor inserts date], the authority shall may guarantee repayment of 90% of the principal of any agricultural production loan eligible for guarantee under sub. (2) made to a farmer eligible for a guaranteed loan under sub. (3) or (3g).

SECTION 34. 234.907 (3) of the statutes is amended to read:

234.907 (3) GUARANTEE OF COLLECTION. The On or before the effective date of this subsection .... [revisor inserts date], the authority shall may guarantee collection of a percentage, not exceeding 90%, of the principal of any loan eligible for a guarantee under sub. (2). The authority shall establish the percentage of the unpaid

principal of an eligible loan that will be guaranteed, using the procedures described in the guarantee agreement under s. 234.93 (2) (a). The authority may establish a single percentage for all guaranteed loans or establish different percentages for eligible loans on an individual basis.

SECTION 35. 234.91 (5) (a) of the statutes is amended to read:

234.91 (5) (a) The On or before the effective date of this paragraph .... [revisor inserts date], the authority shall may guarantee collection of a percentage of the principal of a loan eligible for a guarantee under sub. (2). The principal amount of an eligible loan that the authority may guarantee may not exceed the borrower's net worth or 25% of the total loan amount, whichever is less, calculated at the time the loan is made.

SECTION 36. Chapter 238 of the statutes is created to read:

13

14

15

16

17

18

19

20

21

22

23

1

2

3

4

5

6

7

8

9

10

11

12



Ehard Return CHAPTER 23

# RURAL FINANCE AUTHORITY

238.01 Definitions. In this chapter:

- (1) "Authority" means the Wisconsin Rural Finance Authority.
- (2) "Board" means the board of directors of the authority.
- (3) "Bond" means a bond, note, or other obligation of the authority issued under this chapter, including a refunding bond.
- (4) "Bond resolution" means a resolution of the board authorizing the issuance of, or providing terms and conditions related to, bonds and includes, when appropriate, any trust agreement, trust indenture, indenture of mortgage, or deed of trust providing terms and conditions for the bonds.

1	238.02 Creation and organization. (1) (a) There is created a public body
2	politic and corporate to be known as the "Wisconsin Rural Finance Authority." The
3	board of the authority shall consist of the following members:
4	1. Three agricultural producers.
5	2. Three commercial lenders.
6	3. Two individuals who are not agricultural producers or commercial lenders.
7	4. The secretary of commerce or his or her designee.
8	5. The secretary of agriculture, trade and consumer protection or his or her
9	designee.
10	6. The executive director of the Wisconsin Housing and Economic Development
11	Authority or his or her designee.
12	(b) The members under par. (a) 1. to 3. shall be nominated by the governor, and
13	with the advice and consent of the senate appointed, for 4-year terms.
14	(c) Members of the board shall be residents of the state, and not more than
15	of the members under par. (a) 1. to 3. may be members of the same political party.
16	(d) The terms of the members appointed under par. (a) 1. to 3. expire on July
17	1. Each member's appointment remains in effect until a successor is appointed.
18	(e) Annually, the governor shall appoint one member as chairperson and the
19	board shall elect one member as vice chairperson.
20	(2) The secretary of agriculture, trade and consumer protection, after
21	consultation with the board, shall appoint an executive director who may not be a
22	member of the board and who shall serve at the pleasure of the secretary. The board
23	shall determine the compensation of the executive director, except that the
24	compensation of the executive director may not exceed the maximum of the salary
25	range established under s. 20.923 (1) for positions assigned to executive salary group

4 and the compensation of each other employee of the authority may not exceed the maximum of the salary range established under s. 20.923 (1) for positions assigned to executive salary group 3. The executive director or another person designated by resolution of the board shall keep a record of the proceedings of the authority and shall be custodian of all books, documents, and papers filed with the authority, the minute book or journal of the authority, and its official seal. The executive director, or other person may cause copies to be made of all minutes and other records and documents of the authority and may give certificates under the official seal of the authority to the effect that the copies are true copies, and all persons dealing with the authority may rely upon the certificates.

- (3) Six members of the board constitute a quorum. The affirmative vote of a majority of all of the members of the board is necessary for any action taken by the authority. A vacancy in the membership of the board does not impair the right of a quorum to exercise all of the rights and perform all of the duties of the authority. Each meeting of the board shall be open to the public. Notice of meetings, or waivers thereof, shall be as provided in the bylaws of the authority. Resolutions of the authority need not be published or posted. The board may delegate by resolution to one or more of its members or the executive director the powers and duties that it considers proper.
- (5) The members of the board shall receive no compensation for the performance of their duties as members, but each member shall be reimbursed for the member's actual and necessary expenses while engaged in the performance of the member's duties.

238.03 Powers of authority. The authority has all of the powers necessary
or convenient to carry out the purposes and provisions of this chapter. In addition
to all other powers granted by this chapter, the authority may do any of the following:
(1) Adopt bylaws and rules for the regulation of its affairs and the conduct of
its business.
(2) Sue and be sued.
(3) Hire employees, define their duties, and fix their rate of compensation,
subject to s. 238.02 (2).
(4) Have a seal and alter the seal at pleasure; have perpetual existence; and
maintain an office.
(5) Appoint any technical or professional advisory committee that the
authority finds necessary to assist the authority in exercising its duties and powers;
define the duties of any committee; and provide reimbursement for the expenses of
any committee.
(6) Enter into contracts with 3rd parties as are necessary for the conduct of its
business.
(7) Accept gifts, grants, and other funding for the conduct of its business.
(8) Charge fees for services that the authority provides.
(9) Procure insurance against any loss in connection with its assets and procure
insurance on its debt obligations.
238.05 Political activities. (1) No employee of the authority may directly
or indirectly solicit or receive subscriptions or contributions for any partisan political
party or any political purpose while engaged in his or her official duties as an
employee. No employee of the authority may engage in any form of political activity
calculated to favor or improve the chances of any political party or any person seeking

or attempting to hold partisan political office while engaged in his or her official
duties as an employee or engage in any political activity while not engaged in his or
her official duties as an employee to such an extent that the person's efficiency during
working hours will be impaired or that he or she will be tardy or absent from work.
Any violation of this section is adequate grounds for dismissal.

- (2) If an employee of the authority declares an intention to run for partisan political office, the employee shall be placed on a leave of absence for the duration of the election campaign and if elected shall no longer be employed by the authority on assuming the duties and responsibilities of such office.
- (3) An employee of the authority may be granted, by the chief executive officer, a leave of absence to participate in partisan political campaigning.
- (4) Persons on leave of absence under sub. (2) or (3) are not subject to the restrictions of sub. (1), except as they apply to the solicitation of assistance, subscription, or support from any other employee in the authority.
- 238.06 Cooperation. To enhance the efficiency and effectiveness of the authority, the authority shall use staff and other resources of state agencies, including the University of Wisconsin System, and state agencies shall, to the extent possible given their staff and other resources, provide assistance to the authority.
- 238.08 Issuance of bonds. (1) The authority may issue bonds for any corporate purpose. All bonds are negotiable for all purposes, notwithstanding their payment from a limited source.
- (2) The bonds of each issue shall be payable from sources specified in the bond resolution under which the bonds are issued.
- (3) The authority may not issue bonds unless the issuance is first authorized by a bond resolution. Bonds shall bear the dates, mature at the times not exceeding

- 30 years from their dates of issue, bear interest at the rates, be payable at the times, be in the denominations, be in the form, carry the registration and conversion privileges, be executed in the manner, be payable in lawful money of the United States at the places, and be subject to the terms of redemption, that the bond resolution provides. The bonds shall be executed by the manual or facsimile signatures of the officers of the authority designated by the board. The bonds may be sold at public or private sale at the price, in the manner, and at the time determined by the board. Pending preparation of definitive bonds, the authority may issue interim receipts or certificates that the authority shall exchange for the definitive bonds.
- (4) Any bond resolution may contain provisions, that shall be a part of the contract with the holders of the bonds that are authorized by the bond resolution, regarding any of the following:
  - (a) Pledging or assigning specified assets or revenues of the authority.
- (b) Setting aside reserves or sinking funds, and the regulation, investment, and disposition of these funds.
- (c) Limitations on the purpose to which or the investments in which the proceeds of the sale of any issue of bonds may be applied.
- (d) Limitations on the issuance of additional bonds, the terms upon which additional bonds may be issued and secured, and the terms upon which additional bonds may rank on a parity with, or be subordinate or superior to, the bonds authorized by the bond resolution.
  - (e) Funding, refunding, advance refunding, or purchasing outstanding bonds.

- (f) Procedures by which the terms of any contract with bondholders may be amended, the amount of bonds the holders of which must consent to the amendment, and the manner in which this consent may be given.
- (g) Defining the acts or omissions to act that constitute a default in the duties of the authority to the bondholders, and providing the rights and remedies of the bondholders in the event of a default.
  - (h) Other matters relating to the bonds that the board considers desirable.
- (5) Neither the members of the board nor any person executing the bonds is liable personally on the bonds or subject to any personal liability or accountability by reason of the issuance of the bonds, unless the personal liability or accountability is the result of willful misconduct.

238.09 Bond security. The authority may secure any bonds issued under this chapter by a trust agreement, trust indenture, indenture of mortgage, or deed of trust by and between the authority and one or more corporate trustees. The bond resolution providing for the issuance of bonds so secured shall pledge some or all of the revenues to be received by the authority, and may contain provisions for protecting and enforcing the rights and remedies of the bondholders that are reasonable and proper and not in violation of law. A bond resolution may contain any other provisions that are determined by the board to be reasonable and proper for the security of the bondholders.

238.10 Bonds not public debt. (1) The state is not liable on bonds of the authority and the bonds are not a debt of the state. Each bond of the authority shall contain a statement to this effect on the face of the bond. The issuance of bonds under this chapter does not, directly, indirectly, or contingently, obligate the state or any political subdivision of the state to levy any tax or to make any appropriation for

payment of the bonds. Nothing in this section prevents the authority from pledging its full faith and credit to the payment of bonds issued under this chapter.

- (2) Nothing in this chapter authorizes the authority to create a debt of the state, and all bonds issued by the authority under this chapter are payable, and shall state that they are payable, solely from the funds pledged for their payment in accordance with the bond resolution authorizing their issuance or in any trust indenture or deed of trust executed as security for the bonds. The state is not liable for the payment of the principal of or interest on any bonds of the authority or for the performance of any pledge, mortgage, obligation, or agreement which may be undertaken by the authority. The breach of any pledge, mortgage, obligation, or agreement undertaken by the authority does not impose any pecuniary liability upon the state or any charge upon its general credit or against its taxing power.
- 238.11 State pledge. The state pledges to and agrees with the holders of bonds, and persons that enter into contracts with the authority under this chapter, that the state will not limit or alter the rights vested in the authority by this chapter before the authority has fully met and discharged the bonds, and any interest due on the bonds, and has fully performed its contracts, unless adequate provision is made by law for the protection of the bondholders or those entering into contracts with the authority.
- 238.16 Refunding bonds. (1) The authority may issue bonds to fund or refund any outstanding bond, including the payment of any redemption premium on the outstanding bond and any interest accrued or to accrue to the earliest or any subsequent date of redemption, purchase, or maturity.
- (2) The authority may apply the proceeds of any bond issued to fund or refund any outstanding bond to purchase, retire at maturity, or redeem any outstanding

Section 36

## **BILL**

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

23

24

bond. The authority may, pending application, place the proceeds in escrow to be applied to the purchase, retirement at maturity, or redemption of any outstanding bond at any time.

238.18 Limit on amount of outstanding bonds. The authority may not have outstanding at any one time bonds in an aggregate principal amount exceeding \$26,000,000, excluding bonds issued to refund outstanding bonds.

238.19 Annual reports. (1) The authority shall keep an accurate account of all of its activities and of all of its receipts and expenditures, and shall annually in January make a report of its activities, receipts, and expenditures to the governor and the chief clerk of each house of the legislature, for distribution to the legislature under s. 13.172 (2). The reports shall be in a form approved by the state auditor. The state auditor may investigate the affairs of the authority, may examine the properties and records of the authority, and may prescribe methods of accounting and the rendering of periodical reports in relation to activities undertaken by the authority.

The authority, annually on July 1, shall file with the department of administration and the joint legislative council a complete and current listing of all forms, reports, and papers required by the authority to be completed by any person, other than a governmental body, as a condition of obtaining the approval of the authority or for any other reason. The authority shall attach a blank copy of each such form, report, or paper to the listing.

238.30 Agricultural loan programs; general provisions. (1) Definitions. In this section and ss. 238.32 to 238.38:

(a) "Agricultural commodity" has the meaning given in s. 94.67 (2).

15)

- (b) "Agricultural improvements" means improvements to a farm that are useful for and intended to be used for farming purposes, including the purchase and construction or installation of improvements to land or buildings or other permanent structures, including equipment incorporated into or permanently affixed to the land or buildings or other structures. "Agricultural improvements" includes wind energy conversion facilities that have an output capacity of 2 megawatts or less each, as shown by the nameplate capacity, and facilities for deriving energy from animal waste. "Agricultural improvements" does not include equipment that is not affixed to land or improvements, or additions to equipment that is not affixed to land or improvements.
- (c) "Agricultural loan programs" means the programs under ss. 238.32 to 238.38.
  - (d) "Eligible borrower" means a person to which all of the following apply:
- 1. The person is a natural person who resides in this state or a family farm corporation or a partnership that operates in this state.
- 2. The person's net worth, including the assets and liabilities of the person's spouse and dependents if the person is a natural person, does not exceed \$275,000, or \$450,000 for the program under s. 238.38, subject to adjustment under sub. (5) (b).
  - 3. The person demonstrates a need for the loan.
  - 4. The person demonstrates an ability to repay the loan.
- 5. If the person is a natural person, the natural person's name does not appear, and if the person is a corporation, no shareholder's name appears, and, if the person is a partnership, no partner's name appears on the statewide support lien docket under s. 49.854 (2) (b) or, if the name of the natural person, a shareholder, or partner appears on that docket, the natural person, shareholder, or partner provides to the

authority a payment agreement that has been approved by the county child support
agency under s. 59.53 (5) and that is consistent with rules promulgated under s.
49.858 (2) (a).

- 6. The person satisfies any other requirements prescribed by the authority.
- (e) "Farm credit service" includes a production credit association, federal land credit association, and agricultural credit association.
- (f) "Farm purchase assistance loan" means a loan made by a participating lender to an eligible borrower under s. 238.32.
- (g) "Nameplate capacity" means the designation by a unit's manufacturer of the approximate generating capability of the unit.
- (h) "Participating lender" means a bank, farm credit service, credit union, savings bank, savings and loan association, or other person, other than a seller under a land contract, that has been approved by the authority to make loans to eligible borrowers under one or more agricultural loan programs and that has entered into a participation agreement with the authority under sub. (2).
- (i) "Wind energy conversion facility" means any device, such as a windcharger, windmill, or wind turbine, that converts wind energy to a form of usable energy.
- (2) Participation agreement with lender an agricultural loan program shall apply to the authority for approval. If the lender is approved for making loans under one or more of the agricultural loan programs, the lender and the authority shall enter into a participation agreement that shall provide for the contractual obligations of the lender and the authority with respect to any loan transaction in which the authority participates, the terms and conditions of loans in which the authority

participates, and other matters related to the lender's involvement in the agricultural loan programs.

- (3) Participation in Loans. The authority may participate, to the extent provided in ss. 238.32 (2) (a), 238.34 (2), 238.36 (2) (a), and 238.38 (2), in a loan made by a participating lender under an agricultural loan program. Subject to s. 238.36 (2) (b), the interest rate that the authority charges for its portion of a loan shall be less than the interest rate charged by the participating lender. Subject to any requirements under ss. 238.32 to 238.38, the authority may impose repayment or other terms for its portion of a loan that are different from the participating lender's loan terms. The authority shall ensure that it obtains an interest in the participating lender's security for the loan in the same proportion as its participation in the loan. The authority shall ensure that its interest in the security has a higher priority than the participating lender's interest in the security.
- (4) FEES. The authority shall charge a fee for assistance provided under the agricultural loan programs to cover the costs of administrating the agricultural loan programs, including legal fees.
- (5) RULES AND PROCEDURES. The authority shall adopt rules and establish procedures for administering the agricultural loan programs, including rules or procedures related to all of the following:
- (a) Application procedures for eligible borrowers and for lenders seeking to make loans under the agricultural loan programs.
- (b) Approval requirements for lenders and additional eligibility requirements for eligible borrowers, including any adjustments in net worth requirements based on changes in the index of prices paid by farmers published by the federal department of agriculture.

(b) The seller of the property:

(c) Adjustments in the maximum amount of an agricultural loan that the
authority may finance based on changes in the index of prices paid by farmers
published by the federal department of agriculture.
(d) The terms of participation agreements under sub. (2).
(e) Repayment and security interest requirements.
(f) Procedural requirements for the authority's participation in loans.
(g) Auditing, inspection, and reporting requirements.
(h) Any other relevant matters.
238.32 Farm purchase assistance loans. (1) Subject to sub. (2) (a), the
authority may participate as provided in s. 238.30 (3) in a farm purchase assistance
loan for the purchase of farm property in this state if all of the following apply:
(a) The eligible borrower:
1. Will be the principal operator of the farm being purchased and certifies that
he or she intends to use the farm only for agricultural purposes and to make farming
his or her principal future occupation.
2. Has sufficient education, training, or experience to succeed in the type of
farming that he or she intends to undertake.
3. Agrees to enroll and continue, for the first 5 years of the loan, in a farm
business management program that is approved by the authority, if such a program
is available within 45 miles of the eligible borrower's residence.
4. Agrees to consult with a land conservation committee under s. 92.06 or a local
office of the federal natural resources conservation service.
5. Agrees to obtain credit life insurance in the amount of the total debt incurred
to purchase the property.

22

23

24

25

loan.

1	1. Is a natural person, a partnership, or a family farm corporation.
2	2. Partially finances the purchase of the property by loaning to the eligible
3	borrower the amount by which the purchase price exceeds the sum of the principal
4	of the farm purchase assistance loan and any downpayment made by the eligible
5	borrower.
6	3. Subordinates his or her security interest in the property to the security
7	interests of the participating lender and the authority.
8	(2) (a) The authority may not finance more than 45% or \$125,000, subject to
9	adjustment under s. 238.30 (5) (c), whichever is less, of the principal of a farm
10	purchase assistance loan.
11	(b) A farm purchase assistance loan must be paid in full at the end of 10 years,
12	but may be amortized over a longer period, as negotiated among the participating
13	lender, authority, and eligible borrower.
14	(c) The terms of the loan made by the seller to the eligible borrower shall be
15	negotiated and determined by the seller and eligible borrower.
16	238.34 Agricultural improvement loans. (1) Subject to sub. (2), the
17	authority may participate as provided in s. 238.30 (3) in a loan made by a
18	participating lender to an eligible borrower for agricultural improvements or to
19	finance an existing debt to repair or replace farm driveways, drainage ditches or tile
20	lines, grassed waterways, or agricultural buildings damaged by snow, flooding, or
21	other weather-related causes, if all of the following apply:

(a) The eligible borrower is actively engaged in farming.

(b) The collateral for the loan includes a first mortgage on farm real estate.

(c) The loan does not exceed 80% of the appraised value of the collateral for the

(d)	The term	of the loan	does not	exceed 10	years.
-----	----------	-------------	----------	-----------	--------

- (2) The authority may not finance more than 45% or \$125,000, subject to adjustment under s. 238.30 (5) (c), whichever is less, of the principal of a loan under this section.
- 238.36 Agricultural cooperative stock loans. (1) Subject to sub. (2) (a), the authority may participate as provided in s. 238.30 (3) in a loan made by a participating lender to an eligible borrower for the purchase of capital stock or other equity interest in a cooperative organized under ch. 185, if all of the following apply:
- (a) The cooperative owns and operates, or proposes to build or purchase and operate, a facility in this state for processing an agricultural commodity or a byproduct of an agricultural commodity.
- (b) The eligible borrower produces the agricultural commodity that will be processed at the facility or produces the agricultural commodity the byproduct of which will be processed at the facility.
- (c) The loan finances no more than 95% of the purchase price of the stock or equity interest to be acquired by the eligible borrower.
- (2) (a) The authority may not finance more than 45% or \$24,000, subject to adjustment under s. 238.30 (5) (c), whichever is less, of the principal of a loan under this section.
- (b) The interest rate charged by the authority on its portion of a loan under this section may not be more than 50% of the interest rate charged by the participating lender.
- (c) A loan under this section must be secured by the stock or equity interest acquired with the loan, a personal note executed by the eligible borrower, and any other security required by the authority or participating lender.

238.38 Livestock operation modernization loans. (1) Subject to sub. (2)
the authority may participate as provided in s. 238.30 (3) in a loan made by a
participating lender to an eligible borrower for the purchase and construction or
installation of improvements to land or buildings or other permanent structures that
are useful for, and intended to be used for, the purpose of raising livestock if all of the
following apply:
(a) The eligible borrower is engaged in the raising of livestock.
(b) The collateral for the loan includes a first mortgage on farm real estate.
(c) The loan does not exceed 80% of the appraised value of the collateral for the
loan.
(d) The term of the loan does not exceed 10 years.
(2) The authority may not finance more than 45% or \$250,000, subject to
adjustment under s. 238.30 (5) (c), whichever is less, of the principal of a loan under
this section.
238.40 Beginning Farmer Program. (1) In this section, "beginning farmer"
means a person who engages in farming or wishes to engage in farming and who
qualifies as a first–time farmer under 26 USC 147 (c) (2).
(2) The authority may establish and administer a Beginning Farmer Program
to assist beginning farmers to purchase agricultural land, agricultural
improvements, and depreciable agricultural property, as defined in 26 USC 144 (a)
(11) (B).
(3) (a) The authority may issue its bonds to finance the Beginning Farmer
Program, including funding loans to beginning farmers.

(b) The limit in s. 238.18 does not apply to bonds issued under this section.

- (c) The authority may not issue more than \$17,500,000 in aggregate principal amount of bonds and notes under this section, excluding bonds and notes issued to refund outstanding bonds and notes issued under this section.
- (4) Bonds issued under this section are special, limited obligations of the authority payable solely out of the revenue derived from the loan agreement, debt obligation, or sales contract, collateral, or other property received in connection with the Beginning Farmer Program. All assets and liabilities created through the issuance of bonds under this section shall be separate from all other assets and liabilities of the authority. The authority has no moral or legal obligation or liability to any person under this section, except as expressly provided by written contract. The authority may not comingle funds of the Beginning Farmer Program with any other funds of the authority.
- (5) The authority may charge fees for assistance provided under this section to cover the administrative costs of the Beginning Farmer Program, including legal fees.
- 238.50 Agricultural production loan guarantees. (1) Definitions. In this section:
  - (a) "Agricultural commodity" has the meaning given in s. 94.67 (2).
- (ad) "Agricultural production loan" means a loan to a farmer to finance the purchase of fertilizer, seed, fuel, pesticides, tillage services, crop insurance, animal feed, or any other service or consumable good necessary to produce an agricultural commodity.
  - (ag) "Dairy plant" has the meaning given in s. 97.20 (1) (a).
- (b) "Farmer" has the meaning given in s. 102.04 (3).

	<del></del>
1	(c) "Guaranteed loan" means an agricultural production loan that is
2	guaranteed by the authority.
3	(cp) "Milk" has the meaning given in s. 97.22 (1) (e).
4	(d) "Participating lender" means a bank, production credit association, credit
5	union, savings bank, savings and loan association, or other person that makes
6	agricultural production loans and that has entered into an agreement with the
7	authority under s. 238.58 (2) (a).
8	(2) ELIGIBLE LOANS. Except as provided in sub. (3j), if the authority implements
9	the program under this section, an agricultural production loan made by a
10	participating lender is eligible for guarantee of collection from the Wisconsin
11	agricultural reserve fund under s. 238.58 if all of the following apply:
12	(a) The loan is to finance production of an agricultural commodity.
$ \begin{array}{c} 13 \\ \hline 14 \end{array} $	(b) The total outstanding principal amount of all loans to the borrower that are an amount set annually by the aut guaranteed under this section will not exceed \$50,000 that May nother tend \$100
15	(bm) If the loan is one for which the borrower is eligible under sub. (3g), the
16	amount of that loan does not exceed the amount of the payment, excluding interest
17	or penalties if any, owed to the borrower by the insolvent or bankrupt dairy plant,
18	subject to par. (b).
19	(c) The rate of interest on the loan, including any origination fees or other
20	charges relating to the loan, does not exceed a rate determined by the authority after
21	considering the conditions of the financial market.
22	(d) If the authority will make a payment under sub. (5) with respect to the loan,
23	the rate of interest on the loan for which the borrower is obligated, including any
24	origination fees or other charges relating to the loan, does not exceed the rate

determined under par. (c), minus up to 2%.

(e) The participating lender will pay directly any supplier of fertilizer, seed,
fuel, pesticides, tillage services, crop insurance, animal feed, or other service or
consumable good necessary to produce an agricultural commodity, if the borrower
obtains the loan to pay that supplier.

- (f) The participating lender obtains a security interest for repayment of the loan in the agricultural commodity resulting from use of the loan proceeds.
- (g) Unless waived by the authority, the borrower procures an insurance policy that protects the agricultural commodity to be financed with the proceeds of the loan against risk of loss, and the proceeds of that policy are payable to the participating lender.
- (h) The term of the loan does not extend after March 31 of the calendar year following the calendar year in which the participating lender granted the loan.
- (i) The proceeds of the loan are not applied to the outstanding balance of any other loan, except that the proceeds may be used to refinance a loan under this section, subject to sub. (3n).
- (j) If the loan is one for which the borrower is eligible under sub. (3g), the terms of the loan require the borrower to pay to the authorized lender, in repayment of the loan, money received from or on behalf of the bankrupt or insolvent dairy plant, immediately upon receipt of the money.
- (3) ELIGIBLE FARMERS. Except as provided in subs. (3g) and (3j), if the authority implements the program under this section, a farmer is eligible for a guaranteed loan if all of the following apply:
- (a) The farmer does not meet the participating lender's minimum standards of creditworthiness to receive an agricultural production loan in the normal course of the participating lender's business.

- (b) The amount of the farmer's debts totals at least 40% of the amount of the farmer's assets.
- (c) In the judgment of the participating lender, it is reasonably likely that if the farmer receives a guaranteed loan the farmer's assets, cash flow, and managerial ability are sufficient to preclude voluntary or involuntary liquidation before April 1 of the calendar year following the calendar year in which the participating lender granted the loan.
- (d) The farmer's name does not appear on the statewide support lien docket under s. 49.854 (2) (b) or, if the farmer's name appears on that docket, the farmer provides to the authority a payment agreement that has been approved by the county child support agency under s. 59.53 (5) and that is consistent with rules promulgated under s. 49.858 (2) (a).
- (3g) ELIGIBLE DAIRY FARMER. Except as provided in sub. (3j), if the authority implements the program under this section, a farmer is eligible for a guaranteed loan under this subsection if all of the following apply:
- (a) The farmer has not been paid for milk provided to a dairy plant because of the bankruptcy or insolvency of the dairy plant.
- (b) In the judgment of the participating lender, it is reasonably likely that if the farmer receives a guaranteed loan the farmer's assets, cash flow, and managerial ability are sufficient to preclude voluntary or involuntary liquidation before April 1 of the calendar year following the calendar year in which the participating lender granted the loan.
- (c) The farmer's name does not appear on the statewide support lien docket under s. 49.854 (2) (b) or, if the farmer's name appears on that docket, the farmer provides to the authority a payment agreement that has been approved by the county

TOTT	
ки	
-	-

child support agency under s. $59.53(5)$ and that is consistent w	vith rules promulgated
under s. 49.858 (2) (a).	

- (3j) EMERGENCY ELIGIBILITY CRITERIA. The authority may guarantee a loan to a farmer using eligibility criteria determined by the authority that differ from the criteria under subs. (2) to (3g) if all of the following apply:
- (a) The governor has determined that an emergency situation exists and that the criteria under subs. (2) to (3g) prevent the authority from making an adequate response to the emergency situation.
- (b) The authority has submitted to the joint committee on finance for review under s. 13.10 the emergency eligibility criteria that it proposes to use, and the joint committee on finance has approved the use of the criteria for the emergency situation.
- (3m) EXTENSION. A participating lender may extend the term of a loan until no later than June 30 of the calendar year following the calendar year in which the participating lender granted the loan.
- (3n) Refinancing. (a) Except as provided in par. (b), proceeds of a guaranteed loan may be used to refinance a guaranteed loan no more than one time.
- (b) The proceeds of a guaranteed loan may be used to refinance a guaranteed loan that has been refinanced one time if at least 60% of the principal amount of the refinanced guaranteed loan has been repaid.
- (3p) Installment payment of certain loans. An authorized lender may require a borrower to repay a loan described in sub. (3g) in installments.
- (4) GUARANTEE. The authority may guarantee repayment of no more than 90% of the principal of any agricultural production loan eligible for guarantee under sub.(2) made to a farmer eligible for a guaranteed loan under sub. (3) or (3g).

	(5) Interest reduction. If the authority implements the program under this
section	on and if at the time of origination or extension the interest rate on a guaranteed
loan	and the prime lending rate as reported by the federal reserve board in federal
reser	ve statistical release H. 15 each equals or exceeds 10%, the authority may pay,
from	the moneys in the Wisconsin agricultural reserve fund, to the participating
lende	er making the loan, an amount equal to up to 2% of the principal amount of the
loan.	
	238.52 Agricultural Development Loan Guarantee Program. (1)
DEFIN	NITIONS. In this section:
	(d) "Guaranteed loan" means a loan on which the authority guarantees
collec	ction under sub. (3).
,	(e) "Participating lender" means a bank, credit union, savings bank, savings
and l	loan association, or other person, who makes loans for working capital or to

(f) "Percentage of guarantee" means the percentage established by the authority under sub. (3).

agreement with the authority under s. 238.58 (2) (a).

finance physical plant needs, equipment, or machinery and who has entered into an

- (g) "Raw agricultural commodity" means any agricultural, aquacultural, horticultural, viticultural, vegetable, poultry, or livestock product produced in this state, including milk and milk products, bees and honey products, timbers and wood products, or any class, variety, or utilization of the products, in their natural state.
- (h) "Security interest" means an interest in property or other assets which secures payment or other performance of a guaranteed loan.
- (2) ELIGIBLE LOANS. If the authority implements the program under this section, a loan made by a participating lender is eligible for guarantee of collection

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

from the Wisconsin agricultural reserve fund under s. 238.58 if all of the following	g
apply:	

- (a) The loan is made for working capital or to finance any of the following items, if the working capital or item is necessary to, or used to, process or market a product from a raw agricultural commodity produced in this state.
  - 1. Physical plant.
  - 2. Machinery or equipment.
  - 3. Marketing expenses.
- (b) The rate of interest on the loan, including any origination fees or other charges, is fixed at a rate determined by the participating lender and approved by the authority.
- (c) The total principal amount of all loans to the borrower that are guaranteed under this section will not exceed \$750,000.
- (d) The borrower's principal place of operations for processing or marketing a product from a raw agricultural commodity is located in a city, village, or town in this state with a population of less than 50,000.
- (e) The participating lender obtains a security interest in physical plant, equipment, machinery, or other assets.
- (f) The loan term does not extend beyond 15 years after the date that the participating lender disburses the loan unless the loan is extended by the authority.
- (g) The proceeds of the loan are not applied to the outstanding balance of any other loan.
- (h) The loan results in new or more viable methods for the processing or marketing of a product from a raw agricultural commodity.

	(i) The borrower does not meet the participating lender's minimum standards
	of creditworthiness to receive a loan for the purposes described in par. (a) in the
	normal course of the participating lender's business.
	(j) The participating lender considers the borrower's assets, cash flow, and
	managerial ability sufficient to preclude voluntary or involuntary liquidation for the
	loan term granted by the participating lender.
	(k) The participating lender agrees to the percentage of guarantee established
	for the loan by the authority.
	(3) GUARANTEE OF COLLECTION. The authority may guarantee collection of a
,	percentage, not exceeding 90%, of the principal of any loan eligible for a guarantee
	under sub. (2). The authority shall establish the percentage of the unpaid principal
	of an eligible loan that will be guaranteed, using the procedures described in the
	guarantee agreement under s. 238.58 (2) (a). The authority may establish a single
	percentage for all guaranteed loans or establish different percentages for eligible
	loans on an individual basis.
	238.54 Farm Assets Reinvestment Management Loan Guarantee
	Program. (1) DEFINITIONS. In this section:
	(a) "Agricultural assets" means machinery, equipment, facilities, land, or
	livestock.
	(b) "Farm credit service" includes a production credit association, federal land
	credit association, and agricultural credit association.
	(c) "Farmer" has the meaning given in s. 102.04 (3).
	(d) "Farm premises" has the meaning given in s. 102.04 (3).
	(e) "Participating lender" means a bank, farm credit service, credit union,
	savings bank, savings and loan association, or other person who makes loans for the

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

- acquisition or improvement of agricultural assets and who has entered into an agreement with the authority under s. 238.58 (2) (a). The term does not include a seller under a land contract.
- (2) ELIGIBLE LOANS. If the authority implements the program under this section, a loan made by a participating lender is eligible for guarantee of collection from the Wisconsin agricultural reserve fund under s. 238.58 if all of the following apply:
  - (a) The borrower is a farmer who is eligible for a guarantee under sub. (3).
- (b) The loan is made to finance the acquisition, for agricultural purposes, of agricultural assets or the cost of improvements to facilities or land.
- (c) The total outstanding guaranteed principal amount of all loans made to the borrower that are guaranteed under this section will not exceed \$300,000, or \$150,000 if any of the loans is affected by any other state or federal credit assistance program.
- (d) The rate of interest and the loan terms, including any associated fees or charges, are approved by the authority.
- (e) The participating lender obtains a security interest in assets of the borrower sufficient to secure repayment of the loan.
- (f) The proceeds of the loan are not applied to the outstanding balance of any other loan or forbearance.
- (3) ELIGIBLE FARMERS. If the authority implements the program under this section, a farmer is eligible for a guarantee of a loan under this section if all of the following apply at the time the loan is made:
  - (a) The farmer is currently operating farm premises.

- (b) The amount of the farmer's debts, including the loan, does not exceed 85% of the farmer's assets, including the value of the agricultural assets to be acquired, or the improvements to be made, with the proceeds of the loan.
- (c) The participating lender considers the farmer's assets, cash flow, and managerial ability sufficient to preclude voluntary or involuntary liquidation during the term of the loan.
- (4) ORIGINATION FEES. The authority shall charge a guarantee origination fee on every loan guaranteed under this section. The amount of the fee shall be 1% of a loan's guaranteed principal. The participating lender shall collect the fee and remit it to the authority. The authority shall deposit all fees received under this subsection in the Wisconsin agricultural reserve fund to be used to guarantee loans under this section.
- (5) GUARANTEE OF COLLECTION. (a) The authority may guarantee collection of a percentage of the principal of a loan eligible for a guarantee under sub. (2). The principal amount of an eligible loan that the authority may guarantee may not exceed the borrower's net worth or 25% of the total loan amount, whichever is less, calculated at the time the loan is made.
- (b) The term of a loan guarantee for a loan made to finance the acquisition of machinery, equipment, or livestock, or the cost of improvements to facilities or land, may not exceed 5 years. The term of a loan guarantee for a loan made to finance the acquisition of facilities or land may not exceed 10 years.
- 238.58 Wisconsin agricultural reserve fund. (1) ESTABLISHMENT OF FUND. There is established under the jurisdiction and control of the authority, for the purpose of providing funds for guaranteeing loans, a Wisconsin agricultural reserve fund, consisting of all of the following:

- (a) Moneys appropriated to the authority or received by the authority for the Wisconsin agricultural reserve fund from any other source.
- (b) Any income from investment of money in the Wisconsin agricultural reserve fund by the authority.
- (c) To be used for guaranteeing loans under s. 238.54, fees collected under s. 238.54 (4).
- (2) PROGRAM ADMINISTRATION. (a) The authority may enter into a guarantee agreement with any bank, production credit association, credit union, savings bank, savings and loan association or other person who wishes to participate in a loan program guaranteed by the Wisconsin agricultural reserve fund. The authority may determine all of the following, consistent with the terms of the specific loan guarantee program:
  - 1. The form of the agreement.
- 2. Any conditions upon which the authority may refuse to enter into such an agreement.
- 3. Any procedures required to carry out the agreement, including default procedures and procedures for determining the guaranteed percentage of each loan.
- (c) The authority may not use any moneys other than those in the Wisconsin agricultural reserve fund for programs guaranteed by the Wisconsin agricultural reserve fund.
- (d) The authority may establish an eligibility criteria review panel, consisting of experts in finance and in the subject area of the loan guarantee program, to advise the authority about lending requirements and issues related to a loan guarantee program.

- (3) LOAN GUARANTEES; INCREASES OR DECREASES. (a) Except as provided in par. (b), the total principal amount or total outstanding guaranteed principal amount of all loans that the authority may guarantee under the programs guaranteed by funds from the Wisconsin agricultural reserve fund may not exceed \$25,000,000.
- (b) The authority may request the joint committee on finance to take action under s. 13.10 to permit the authority to increase or decrease the total principal amount or total outstanding guaranteed principal amount of loans that it may guarantee under the programs guaranteed by the Wisconsin agricultural reserve fund and the joint committee on finance may take that action. Included with its request, the authority shall provide a projection, for the next June 30, that compares the amounts required on that date to pay outstanding claims and to fund guarantees under the aggregate of the programs guaranteed by funds from the Wisconsin agricultural reserve fund, and the balance remaining in the Wisconsin agricultural reserve fund on that date after deducting those amounts, if the increase or decrease is approved, with those amounts and the balance remaining, if the increase or decrease is not approved.
- (3m) Extension of Loan guarantee program. When the authority prepares a fiscal estimate under s. 13.093 (2) (a) with respect to any bill that extends a program that is guaranteed by funds from the Wisconsin agricultural reserve fund, the authority shall include in its fiscal estimate a projection, for the next June 30, that compares the amounts required on that date to pay outstanding claims and to fund guarantees under all of the programs guaranteed by funds from the Wisconsin agricultural reserve fund, and the balance remaining in the Wisconsin agricultural reserve fund on that date after deducting those amounts, if the program is extended, with those amounts and the balance remaining if the program is not extended.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

- (4) BALANCE TRANSFER. (a) Annually on June 30, until no balance remains, the authority shall transfer to the general fund any balance remaining in the Wisconsin agricultural reserve fund on that date, after deducting an amount sufficient for all of the following:
- 1. To pay all outstanding claims under the programs guaranteed by funds from the Wisconsin agricultural reserve fund.
- 2. To fund guarantees under all of the programs guaranteed by funds from the Wisconsin agricultural reserve fund at a ratio of \$1 of reserve funding to \$4.50 of total outstanding principal and outstanding guaranteed principal that the authority may guarantee under all of those programs.
- (b) Annually on August 31, the executive director of the authority shall provide to the secretary of administration and to the joint committee on finance a signed statement that includes all of the following information:
- 1. The amounts required to pay outstanding claims and to fund guarantees under each of the programs guaranteed by funds from the Wisconsin agricultural reserve fund on that date.
  - 2. An explanation of how each amount under subd. 1. was determined.
- 3. The amount of the balance, if any, that remains in the Wisconsin agricultural reserve fund after deducting the amounts under subd. 1. and that will be transferred to the general fund under par. (a).
- 4. A projection of what the amounts under subds. 1. and 3. will be on June 30 in each of the next 2 years.
- (4m) LIMITATION ON LOAN GUARANTEES. The authority shall regularly monitor the cash balance in the Wisconsin agricultural reserve fund. The authority shall

1	ensure that the cash balance in the fund is sufficient for the purposes specified in sub
2	(4) (a) 1. and 2.

- (5) Annual Report. On or before November 1 annually, the authority shall submit to the chief clerk of each house of the legislature for distribution under s. 13.172 (2) and to the joint committee on finance a report on the number and total dollar amount of guaranteed loans under each of the programs guaranteed by the Wisconsin agricultural reserve fund, the default rate on the loans, and any other information on a program guaranteed by the Wisconsin agricultural reserve fund that the authority determines is significant.
- (6) MORAL OBLIGATION. Recognizing its moral obligation, the legislature expresses its expectation that, if called upon to do so, it will make an appropriation to meet all demands for funds guaranteed by the Wisconsin agricultural reserve fund.
- 238.65 Agricultural business development; additional powers. (1) With the approval of the department of commerce under sub. (2), the authority may implement any of the following programs for the purpose of promoting the development of agricultural business in this state:
- (a) A revolving loan fund program pursuant to which the authority makes loans to finance agricultural businesses.
- (b) An equity financing program pursuant to which the authority acts as an intermediary to facilitate equity investments in agricultural businesses. This paragraph does not permit the authority to invest its own moneys in any agricultural business.

- (c) A conservation trading program pursuant to which the authority acts as an intermediary in the aggregation and trading of environmental credits related to agricultural production.
- (2) (a) Before implementing any program under sub. (1), the authority shall submit a plan describing the program to the department of commerce for the department's approval. The plan shall be in the form required by the department of commerce. The plan shall include a description of the manner in which the program will be funded, a statement of the eligibility criteria for participation in the program, a description of the need for and the purpose of the program and the manner in which the program will promote the development of agricultural business in this state, and any other information required by the department of commerce.
- (b) The department of commerce may not approve a program under par. (a) if the purpose of the program is being accomplished by another program under this chapter. The department of commerce, after notice and opportunity for a hearing, may revoke its approval of a program if the authority fails to follow the applicable plan or fails to file the report required under sub. (3), or if the department finds that the program is being operated in a manner that is likely to have a detrimental effect upon the development of agricultural business in this state. A revocation of an approval under this paragraph is a contested case under ch. 227.
- (3) By July 1 annually, the authority shall file a report with the department of commerce describing the financial condition of and level of participation in any program approved under sub. (2). The report shall be in the form required by the department of commerce and shall include all information required by the department.

**SECTION 37.** 281.75 (4) (b) 3. of the statutes is amended to read:

 $\mathbf{BILL}$ 

1	281.75 (4) (b) 3. An authority created under ch. 231, 233, 234, or 237, or 238.
2	SECTION 38. 285.59 (1) (b) of the statutes is amended to read:
3	285.59 (1) (b) "State agency" means any office, department, agency, institution
4	of higher education, association, society or other body in state government created
5	or authorized to be created by the constitution or any law which is entitled to expend
6	moneys appropriated by law, including the legislature and the courts, the Wisconsin
7	Housing and Economic Development Authority, the Bradley Center Sports and
8	Entertainment Corporation, the University of Wisconsin Hospitals and Clinics
9	Authority, the Fox River Navigational System Authority, the Wisconsin Rural
10	Finance Authority, and the Wisconsin Health and Educational Facilities Authority.
11	SECTION 39. 560.032 (1) of the statutes is amended to read:
12	560.032 (1) ALLOCATION. The department, by rule, shall establish under 26
13	USC 146 and administer a system for the allocation of the volume cap on the issuance
14	of private activity bonds, as defined under 26 USC 141 (a), among all municipalities,
15	as defined in s. 67.01 (5), and any corporation formed on behalf of those
16	municipalities, and among this state, the Wisconsin Health and Educational
17	Facilities Authority, the Wisconsin Rural Finance Authority, and the Wisconsin
18	Housing and Economic Development Authority.
19	SECTION 40. 600.01 (1) (b) 7m. of the statutes is created to read:
20	600.01 (1) (b) 7m. Guarantees of the Wisconsin Rural Finance Authority under
21	ss. 238.50, 238.52, and 238.54.
22	SECTION 41. 706.11 (1) (c) 2. of the statutes is amended to read:
23	706.11 (1) (c) 2. The Wisconsin Health and Educational Facilities Authority
24	created under ch. 231, the Wisconsin Housing and Economic Development Authority

created under ch. 234, <u>the Wisconsin Rural Finance Authority created under ch. 238</u>, or any other authority created by state law.

## SECTION 42. Nonstatutory provisions.

- (1) TERMS OF INITIAL MEMBERS OF BOARD. Notwithstanding the length of terms specified for the members of the board of the Wisconsin Rural Finance Authority under section 238.02 (1) of the statutes, as created by this act, the initial members of the board shall be appointed for the following terms:
- (a) One member appointed under section 238.02 (1) (a) 1. of the statutes and one member appointed under section 238.02 (1) (a) 2. of the statutes, for terms expiring on July 1, 2005.
- (b) One member appointed under section 238.02 (1) (a) 1. of the statutes and one member appointed under section 238.02 (1) (a) 3. of the statutes, for terms expiring on July 1, 2006.
- (c) One member appointed under section 238.02 (1) (a) 2. of the statutes and one member appointed under section 238.02 (1) (a) 3. of the statutes, for terms expiring on July 1, 2007.
- (d) One member appointed under section 238.02 (1) (a) 1. of the statutes and one member appointed under section 238.02 (1) (a) 2. of the statutes, for terms expiring on July 1, 2008.
- **Section 43. Effective dates.** This act takes effect on the day after publication, except as follows:
- (1) The treatment of sections 234.66 (2), 234.90 (4), 234.907 (3), and 234.91 (5) (a) of the statutes takes effect on the first day of the 13th month beginning after publication.



Inset 9-23

Section #. 16.75 (1m) of the statutes is amended to read:

ment on the basis of life cycle cost estimates, whenever such action is appropriate. Each authority and the Wisconsin Hospitals and Clinics Authority shall award each order or contract for materials, supplies or equipment on the basis of life cycle cost estimates, whenever such action is appropriate. The terms, conditions and evaluation criteria to be applied shall be incorporated in the solicitation of bids or proposals. The life cycle cost formula may include, but is not limited to, the applicable costs of energy efficiency, acquisition and conversion, money, transportation, warehousing and distribution, training, operation and maintenance and disposition or resale. The department shall prepare documents containing technical guidance for the development and use of life cycle cost estimates, and shall make the documents available to local governmental units.

History: 1975 c. 224; 1977 c. 418, 419; 1979 c. 34, 221, 314, 340, 355; 1979 c. 361 s. 112; 1981 c. 121 s. 20; 1983 a. 27 ss. 91, 93 to 99; 1983 a. 333 ss. 3g, 3r to 4b, 6; 1983 a. 368, 390; 1985 a. 29 ss. 122m to 124, 3200 (1); 1985 a. 180; 1987 a. 27, 119, 142, 147, 186, 399, 403; 1989 a. 31, 335, 345, 359; 1991 a. 39, 170; 1993 a. 16, 414; 1995 a. 27 ss. 368 to 382, 9116 (5); 1995 a. 225, 227, 244, 289, 432; 1997 a. 3; 1999 a. 9, 44, 197; 2001 a. 16, 38; 2003 a. 33.

Inset 11-20 V

Section #. 77.54 (9a) (a) of the statutes is amended to read:

77.54 (9a) (a) This state or any agency thereof, the University of Wisconsin Hospitals and Clinics the Wisconsin Rwal Finance Authority, and the Fox River Navigational System Authority.

History: 1971 c. 64, 154, 215, 311; 1973 c. 90, 156, 240; 1975 c. 39, 96, 102, 146, 200; 1977 c. 29; 1977 c. 83 ss. 13, 26; 1977 c. 250, 368, 418; 1979 c. 1, 34, 87, 174; 1981 c. 20; 1981 c. 79 s. 18; 1981 c. 96 s. 67; 1981 c. 264; 1981 c. 282 s. 47; 1981 c. 317; 1983 a. 27 ss. 1284d to 1284np, 2202 (38); 1983 a. 189 ss. 101, 106, 329 (5), (12), (13); 1983 a. 192, 287, 405, 426, 498, 510, 538, 544; 1985 a. 29, 149, 332; 1987 a. 27; 1987 a. 312 s. 17; 1987 a. 399; 1989 a. 31, 238, 270, 335, 359; 1991 a. 37, 39, 269, 316; 1993 a. 16, 263, 332; 1995 a. 27, 125, 225, 227; 1997 a. 27, 35, 41, 184, 237, 291; 1999 a. 9, 65, 83; 1999 a. 150 s. 672; 1999 a. 167; 2001 a. 16, 103, 109.

### 2003–2004 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1624/2ins RCT::

**Insert 22–21** 

238.21 Confidentiality of certain records. The authority shall maintain the confidentiality of records or portions of records consisting of personal or financial information provided by a person seeking a loan, loan guarantee, or other financial assistance from the authority.

Inset 24-8 V

(Fm)

## DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1624/2dn RCT://.../

### Erin Napralla:

This is the redraft of the Wisconsin Rural Finance Authority draft.

In response to the concern about the open records law, I added s. 238.21, providing that personal and financial information provided by a person seeking financial assistance from the authority is confidential. Please note that trade secrets are also confidential under s. 19.36 (5).

It is not essential to address the funding issue in this draft, but it seems that the authority would be able to start functioning without funding. It might be possible to add funding by amendment.

Please let me know if you have any questions about this draft.

Rebecca C. Tradewell Managing Attorney Phone: (608) 266–7290

E-mail: becky.tradewell@legis.state.wi.us

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1624/2dn RCT:kmg:jf

September 23, 2003

#### Erin Napralla:

This is the redraft of the Wisconsin Rural Finance Authority draft.

In response to the concern about the open records law, I added s. 238.21, providing that personal and financial information provided by a person seeking financial assistance from the authority is confidential. Please note that trade secrets are also confidential under s. 19.36 (5).

It is not essential to address the funding issue in this draft, but it seems unlikely that the authority would be able to start functioning without funding. It might be possible to add funding by amendment.

Please let me know if you have any questions about this draft.

Rebecca C. Tradewell Managing Attorney Phone: (608) 266–7290

 $E-mail:\ becky.tradewell@legis.state.wi.us$ 

10/28/03 Rev Erin- Dolay the termination of the WHEDS  programs to the first day of the 25th month.  Ret	
programato the first day of the 25th march.	
Ret	:
	_
	_
	_
	_
	_
	_
	-
	_